

JOSEPH ANDAYA
JOHN ARDNER
JACOB CLEVERLEY
SHELLEY DENISON
CHRISTOPHER DRESEL
TIM FIER

AMANDA GAYKEN
JACK HOLLIS
CATHY KEATHLEY
BRITT MCCONN
DANA STROUD
DEBRA STUART
DIANA MARCELA WASH

GRESHAM CITY CHARTER REVIEW COMMITTEE
May 23, 2022, VIA ZOOM MEETING (SEE INSTRUCTIONS BELOW)
OPEN SESSION – 6 PM

The Gresham City Charter Review Committee will be holding the
May 23, 2022, Meeting at 6 PM Via Zoom Meeting.

Please click the link below to join the webinar:

<https://greshamoregon.zoom.us/j/82800221575?pwd=My83SWpZdFE1WFRmeTRQTmtDUHppQT09>

Passcode: j6aBdF

One Touch Telephone: US: +16699006833,,82800221575#,,,,*480093#

Telephone: US: +1 669 900 6833

Webinar ID: 828 0022 1575

Passcode: 480093

International numbers available: <https://greshamoregon.zoom.us/j/82800221575?pwd=My83SWpZdFE1WFRmeTRQTmtDUHppQT09>

Persons who desire to access the meeting and are unable to access the meeting via Zoom are encouraged to contact Dara Wright, Paralegal, by calling 503-618-2505 or emailing Dara.Wright@GreshamOregon.gov by 5:00 pm two business days before the meeting, so that the City can provide alternate arrangements.

Persons who desire translation services for this meeting must notify Dara Wright, Paralegal, by calling 503-618-2505 or emailing Dara.Wright@GreshamOregon.gov by 5:00 pm three business days before the meeting, so that the City can make arrangements for translation services.

If you wish to receive notices of future meetings, please contact Dara Wright, Paralegal at Dara.Wright@GreshamOregon.gov or (503) 618-2505.

GRESHAM CITY CHARTER REVIEW COMMITTEE
MAY 23, 2022

AGENDA ITEMS

1. PUBLIC TESTIMONY

Instructions to Citizens regarding public testimony on agenda and non-agenda items:

Instructions for providing Written OR Oral testimony during the COVID-19 Emergency are listed below.

Written Testimony must be received by 12 PM on Wednesday, May 18, 2022, via email to Dara Wright at Dara.Wright@greshamoregon.gov.

Oral Testimony

If you plan to provide Oral Public testimony you may register your Name, email address, phone number and subject matter to Dara Wright via email to Dara.Wright@greshamoregon.gov. Advanced registration is not required. Individuals will have 3 minutes to speak, persons representing a group or organization will have 5 minutes.

2. OPEN PUBLIC COMMENTS

3. APPROVE MINUTES FROM PREVIOUS MEETING

4. PRESENTATION FROM URBAN RENEWAL DEPARTMENT

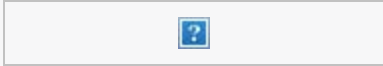
5. REPORT FROM SUBCOMMITTEE

6. DISCUSSION ON COLLABORATION BOARD

7. AGENDA ITEMS FOR FUTURE MEETING; FUTURE SCHEDULE

8. OTHER ITEMS

From: noreply@formstack.com
To: [CAOmail](#)
Subject: Charter Review Committee
Date: Wednesday, April 13, 2022 11:35:26 AM



Formstack Submission For: Charter Review Committee
Submitted at 04/13/22 11:35 AM

Name:	Catherine Nicewood
Email address:	rockwoodpresident@gmail.com
Phone number:	(503) 285-6587

When there was a discussion the last time the Charter Review Committee met, the subject of districts was brought up. The concern is that citizens that are low income and are working two, three, or four jobs just to put food on the table and pay rent or a mortgage can not afford to take time off of work, or they have an employer that will not allow them to take time off of work to be on the City Council.

Currently the only people that can afford to be on City Council are self-employed, retired, or have a flexible work schedule. Unless the compensation for the City Council Members, these things are not going to change.

I feel it is better to remain for the City Council to be voted on City wide.

Catherine

Enter your question, comment or information:

**File
attachment:**

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Formstack, 11671 Lantern Road, Suite 300, Fishers, IN 46038

Committee Members Present: Joseph Andaya
Jack Ardner
Jacob Cleverly
Christopher Dresel
Tim Fier
Amanda Gayken
Jack Hollis
Cathy Keathley
Dana Stroud
Marcela Wash

Committee Members Not Present: Shelley Denison
Britt McConn
Debra Stuart

Staff Present: Kevin McConnell, City Attorney
Sherisa Davis-Larry, Senior Assistant City
Attorney
Margarita Contreras, Administrative Assistant
Dara Wright, Paralegal

A public meeting of the Charter Review Committee (CRC) was called to order by Chair Joseph Andaya, on the 11th of April, 2022, at 6:00 p.m., via Zoom. The meeting was digitally recorded and minutes were prepared by Dara Wright.

1. PUBLIC TESTIMONY.

Written testimony was received from Paul Wilcox. He provided 2 emails for the CRC to review:

- 1.) Mr. Wilcox provided information regarding plurality vs. majority voting, as well as information about voter turnout. He encouraged the CRC to complete their work in time to get recommended amendments to Council in time for the November 2022 elections.
- 2.) Mr. Wilcox provided information regarding Troutdale's transition from voting by individual position to "top three."

Written testimony was also received from Mike Alfoni, ORRCV Executive Director, who expressed an interest in providing oral testimony at a future meeting.

2. OPEN PUBLIC COMMENTS.

No oral testimony was given.

3. APPROVE MINUTES FROM PREVIOUS MEETING.

Minutes from the March 9, 2022, meeting were unanimously approved by the committee members present.

4. REPORT FROM SUBCOMMITTEE.

The subcommittee submitted a status report to the committee, and Member Hollis provided an overview of their work thus far. The subcommittee has been focusing on strategies to obtain community feedback, including working with the City's Community Engagement staff to form a community engagement plan. They have also selected some possible facilitators to work with. There are three facilitators suggested which are all affiliated with Resolutions Northwest and the Mediators Collective. CAO staff is currently coordinating with these facilitators.

The subcommittee has also engaged with Dr. Lochner and Dr. Seljan, to provide a foundational document to work with which outlines the pros and cons of each potential election and voting system.

Mr. McConnell updated the committee regarding his conversation with Tim Scott, the Director of the Multnomah County Elections Division. If the committee were to recommend an election or voting system which is not currently the norm in Multnomah County, there is no impediment as of now in implementing any system that the City of Gresham may eventually put on the ballot.

City staff members Denise Johnson, Diversity, Equity and Inclusion Manager, Alex Logue, Community Engagement Specialist, and Larry Morgan, Policy Communications Specialist, attended select subcommittee meetings. The subcommittee has drafted questions to use for surveys and other public outreach efforts, and Alex Logue and Denise Johnson are assisting the subcommittee with finalizing these questions. The draft questions are as follows:

- 1.) Are you satisfied with the City's current voting process?
- 2.) What concerns do you have about any of these election or voting systems? Do you have a preference on any of these election or voting methods?
- 3.) Do you have trust in the City's election process and do you think it's fair? If not- what would you need to change your level of trust in the City's election process?
- 4.) Do you feel adequately represented by our current leadership? If not- why?
- 5.) Did you vote for Gresham City Council members in the last election? If not- what are the barriers?

The subcommittee has been inviting community-based election reform organizations to present at their meetings. Sightline Institute and the Equal Vote Coalition were scheduled to present to the subcommittee on April 13, 2022.

On approximately June 1, 2022, the subcommittee will assess whether they will be able to make a recommendation regarding the election and voting systems in time to put a measure on the ballot for the November 2022 election.

Member Keathley suggested adding a survey question related to what barriers may exist which prevents people from running for office in the City's elections.

Member Stroud expressed an interest in working with Larry Morgan to compile electorate data to assist with their research. Without objection, the committee decided they would like to obtain electorate data specific to Gresham which could be provided to Dr. Lochner and Dr. Seljan as they prepare their report and recommendation for the CRC. Specifically, they would like to see geographic demographics within Gresham, but also any other data which Larry Morgan may believe would assist the professors and the committee while evaluating which types of election and voting systems may facilitate the most equitable outcomes in Gresham.

Member Fier suggested adding another component to the subcommittee's draft question no. 5: If the barriers were removed, would you vote?

Member Hollis asked whether the committee had any feedback for the subcommittee, and if anyone felt there were any adjustments that needed to be made as they continue to work. The committee did not express any adjustments to be made.

Chair Andaya suggested inviting the Coalition of Communities of Color and the Fair Voting Team to a future subcommittee or committee meeting. The subcommittee invited CRC members to forward their suggestions for other groups to invite to future meetings to Dara Wright.

The committee discussed inviting City employees to present to the CRC, including the City Manager or the Urban Renewal department. Vice Chair Ardner suggested inviting the Coalition of Neighborhood Associations to a future meeting.

Mr. McConnell provided an update regarding some possible amendments to the Charter that had been discussed at previous meetings. He has a meeting scheduled with a Multnomah County attorney to discuss potential legal issues that may arise if a municipality were to amend its charter to allow people under the age of 18 or individuals who are not citizens to vote in city elections. He will provide an update on this topic at a future meeting if the CRC is interested in pursuing such charter amendments.

Member Wash expressed an interest in creating a working document to compile the committee's priorities moving forward. Without objection, the committee asked the City to create a working document to compile their priority list.

Mr. McConnell provided an update on the current membership of the CRC. Rachelle Shepherd no longer lives in Gresham and submitted her resignation from the

CRC. Councilor Gladfelter nominated Debra Stuart to fill this vacancy on the committee, which was approved at City Council's last meeting.

5. AGENDA ITEMS FOR FUTURE MEETING; FUTURE SCHEDULE.

The next meeting will include public comment, a report from the subcommittee, and discussion around a working document reflecting the CRC's priorities as agenda items.

Additional future meeting agenda items are: presentation from the City Manager's Office, presentation from the Urban Renewal Department, presentation from the Coalition of Neighborhood Associations.

The date of the next CRC meeting will be determined after CAO obtains available dates from City staff and the members of the CRC.

There being no further business, the meeting was adjourned at 7:55 p.m.

MEMO

TO: Emily Bower, Executive Director Gresham Redevelopment Commission

FROM: Elaine Howard

RE: Charter language review

DATE: May 10, 2022

The Gresham City Charter has provisions for the use of urban renewal that are among the most restrictive in the State of Oregon. Virtually no changes can be made to the Rockwood-West Gresham Renewal Plan unless they are approved by the Gresham voters. Any new urban renewal plan in Gresham would also need to be approved by the Gresham voters.

Many factors change in an urban renewal area over the life of an urban renewal plan. Most urban renewal plans in Oregon allow the flexibility to address the changes through Agency or Council approved amendments to the urban renewal plan.

Approval of an amendment or a new plan by the voters is not a statutory requirement. There are a handful of cities in Oregon: Tigard, Beaverton, and Corvallis, which also have the provision that an urban renewal plan adoption or adoption of a substantial amendment must be approved by voters.

The Gresham Charter language is shown below. Following that is a summary table for the provisions of the charter language on urban renewal for Corvallis, Beaverton and Tigard. Finally, there are some recommendations for changes to the Gresham Charter. The full charter language for Corvallis, Beaverton and Tigard is shown in Attachment A.

The present Gresham Charter language is:

Chapter IX Public Improvements

Section 36A. URBAN RENEWAL

(a) As used in this Section:

(1) "Urban renewal plan" and "plan" have the meaning given those terms in ORS Chapter 457 as it now exists or may hereafter be amended, or a similar plan adopted under any other provision of law.

(2) "Substantial change" means any change proposed to be made to an existing urban renewal plan which deals with any matter other than (A) correction of typographical errors, (B) clarification of language or procedures or (C) minor modifications in details which will not change the basic planning, engineering or financing principles of the plan.

(b)

(1) The council shall refer to the electors any ordinance adopted after November 1, 1986, approving an urban renewal plan or a substantial change in such a plan.

(2) A non-substantial change in an existing plan shall be approved by the council by an ordinance which shall be subject to a referendum ordered by the people.

(Added November 4, 1986; effective immediately)

The table below shows the comparison of charter amendment to other like sized cities in Oregon. Gresham's language is the most restrictive of any of the cities.

Table 1 – Comparison of charter language with other like sized cities

City	Vote on new urban renewal plan	Vote on substantial amendment*	Vote on new projects	Vote on anything new
Gresham	X	X	X	X
Tigard	X	X		
Corvallis	X	X		
Beaverton	X	X		

- However, other cities have different definitions of a substantial amendment and there is a different statutory definition of substantial amendment.

Options for changes to the Gresham Charter:

Two options for potential changes to the Gresham charter are shown below. The first mirrors the state statute. It removes the requirement to take decisions on urban renewal to a vote of the voters. The statute does not require a vote of the voters. This change matches the requirements of the statute.

The second potential option matches some of the requirements of a handful of cities in Oregon. It leaves in the requirement to refer a new plan and a substantial amendment involving an increase to the maximum indebtedness to the Gresham voters. However, it removes the requirement to refer any other issues other than adoption of a new plan and increase in the MI which is a substantial amendment to the Gresham voters.

The existing language is shown in italics. Deletions are shown in ~~strikeout~~ and insertions in **bold**.

1. Option 1. Mirrors State Statute

Matches ORS 457 which does not require a vote of the citizens.

Chapter IX Public Improvements

Section 36A. URBAN RENEWAL

Delete this section starting with (2) in its entirety to remove the need to take an urban renewal plan or amendment to the voters.

36(a) As used in this Section:

(1) "Urban renewal plan" and "plan" have the meaning given those terms in ORS Chapter 457 as it now exists or may hereafter be amended, or a similar plan adopted under any other provision of law.

(2) "Substantial change" means any change proposed to be made to an existing urban renewal plan which deals with any matter other than (A) correction of typographical errors, (B) clarification of language or procedures or (C) minor modifications in details which will not change the basic planning, engineering or financing principles of the plan.

(b)

(1) The council shall refer to the electors any ordinance adopted after November 1, 1986, approving an urban renewal plan or a substantial change in such a plan.

(2) A non-substantial change in an existing plan shall be approved by the council by an ordinance which shall be subject to a referendum ordered by the people.

(Added November 4, 1986; effective immediately)

2. Option 2. Matches a handful of other liked-size cities:

A new urban renewal plan or substantial amendment that increase the maximum indebtedness is referred to the Gresham voters.

Chapter IX Public Improvements

Section 36A. URBAN RENEWAL

change 36 A. (a)(2)

Existing language:

36 (a) As used in this Section:

(1) "Urban renewal plan" and "plan" have the meaning given those terms in ORS Chapter 457 as it now exists or may hereafter be amended, or a similar plan adopted under any other provision of law.

(2) "Substantial change" means any change proposed to be made to an existing urban renewal plan which deals with any matter other than (A) correction of typographical errors, (B) clarification of language or procedures or (C) minor modifications in details which will not change the basic planning, engineering or financing principles of the plan.

(b)

(1) The council shall refer to the electors any ordinance adopted after November 1, 1986, approving an urban renewal plan or a substantial change in such a plan.

Proposed changes:

36 (a) As used in this Section:

(1) "Urban renewal plan" and "plan" have the meaning given those terms in ORS Chapter 457 as it now exists or may hereafter be amended, or a similar plan adopted under any other provision of law.

*(2) "Substantial change" means any change ~~proposed to be made to an existing urban renewal plan which deals with any matter other than (A) correction of typographical errors, (B) clarification of language or procedures or (C) minor modifications in details which will not change the basic planning, engineering or financing principles of the plan.~~ **which is identified in ORS 457.085 as a substantial amendment.***

(b)

*(1) The council shall refer to the electors any ordinance adopted after November 1, 1986, approving an urban renewal plan or a substantial change **which involves an increase in maximum indebtedness** in such plan.*

(2) ~~A non-substantial change in an existing plan shall be approved by the council by an ordinance which shall be subject to a referendum ordered by the people.~~

(Added November 4, 1986; effective immediately)

If the Charter revisions are approved, then implementation of those would entail amendments to the Rockwood West Gresham Urban Renewal Plan to match the Charter.

The Rockwood-West Gresham Renewal Plan is shown below with proposed additions in **bold** and deletions in ~~strikeout~~. If the Charter revisions are approved.

Urban Renewal Plan Changes if Option 1. Mirrors State Statute is completed:

IX. DURATION OF PLAN

~~No projects may be commenced and~~ **No** new indebtedness may be incurred after twenty six years from the effective date of the Plan. Tax increment revenues may continue to be collected beyond this date, until it is found that deposits in the Commission's debt service fund are sufficient to fully pay principal and interest on indebtedness issued during the twenty years following the effective date of the Plan, either through direct payment of the indebtedness or by payment of principal and interest on bonds or notes issued to finance the indebtedness.

X. PLAN AMENDMENTS

This section of the Plan describes the ways in which the Plan may be changed in the future. The amendment of the Plan is governed in part by the Charter of the City of Gresham and by state law.

~~The Charter of the City of Gresham (the "Charter") (Section 36A) requires that the City Council refer to Gresham voters the ordinance approving this Plan. It further requires that "substantial" changes to the Plan be similarly approved by Gresham voters. "Substantial change" is defined in the Charter as any change which is identified in ORS 457.085 as a substantial amendment. "any change... which deals with any matter other than—A. correction of typographical errors, (B) clarification of language or procedures, or (C) minor modifications in details which will not change the basic planning, engineering or financing principles of the plan."~~

~~The Charter further requires that changes that are not defined as substantial (those listed in A, B or C in the above paragraph) be approved by the City Council by means of a non-emergency ordinance which by definition is subject to referendum. (If a citizen gathers a minimum number of signatures on a petition within 30 days of the adoption of a~~

~~non-emergency ordinance, the ordinance is referred to voters.) The provisions of the Charter are stricter than those in state law, which does not require an election on the adoption of an urban renewal plan, but does require that a plan and substantial changes to the plan be approved by non-emergency ordinance and, in some cases, with special public notice procedures.~~

The provisions of this section conform to the Charter and to state law. If the Charter provisions regarding urban renewal plans and amendments thereof are changed, the amended sections of the Charter shall control amendment of the Plan in lieu of the following subsections.

A. Substantial Amendments

~~Substantial amendments are as defined by the Charter of the City of Gresham ORS 457 and must follow the process outlined in ORS 457.. and must be approved by non-emergency ordinance and then referred to Gresham voters for approval. Substantial amendments are those amendments that result in an increase in the boundaries of the Urban Renewal Area by more than 1% of the existing Area or that increase the amount of maximum indebtedness. must, in addition:~~ **Substantial Amendments must:**

- be subject to public involvement
- be presented to the Gresham Planning Commission for its recommendation
- be presented to the taxing districts that levy property taxes within the Area
- be presented to the Multnomah County Board of Commissioners
- be subject to a public hearing before the City Council, for which additional notice is provided as required in ORS 457.120.
- **be adopted by a non-emergency ordinance.**

Non-Substantial- Minor Amendments

~~Non-substantial amendments are as defined by the Charter of the City of Gresham, Section 36A, as "(A) correction of typographical errors, (B) clarification of language or procedures or (C) minor modifications in details which will not change the basic planning, engineering or financing principles of the Plan."~~

~~Such amendments shall be approved by the Gresham City Council by non-emergency ordinance.~~

Minor Amendments are amendments that are not Substantial Amendments as defined in this Plan and in ORS 457. Minor Amendments require approval by the Agency by resolution.

(Note from consultant: you could also propose a level of project change that must be approved by Council - i.e. projects with costs over \$500,000 in 2022 dollars)

Urban Renewal Plan Changes if Option 2 is completed:

DURATION OF PLAN

~~No projects may be commenced and~~ No new indebtedness may be incurred after twenty six years from the effective date of the Plan. Tax increment revenues may continue to be collected beyond this date, until it is found that deposits in the Commission's debt service fund are sufficient to fully pay principal and interest on indebtedness issued during the twenty years following the effective date of the Plan, either through direct payment of the indebtedness or by payment of principal and interest on bonds or notes issued to finance the indebtedness.

PLAN AMENDMENTS

This section of the Plan describes the ways in which the Plan may be changed in the future. The amendment of the Plan is governed in part by the Charter of the City of Gresham and by state law.

The Charter of the City of Gresham (the "Charter") (Section 36A) requires that the City Council refer to Gresham voters the ordinance approving this Plan. It further requires that "substantial" changes to the Plan that **increase the maximum indebtedness** be similarly approved by Gresham voters. "Substantial change" is defined in the Charter as any change which is identified in ORS 457.085 as a substantial amendment. ~~"any change... which deals with any matter other than — A. correction of typographical errors, (B) clarification of language or procedures, or (C) minor modifications in details which will not change the basic planning, engineering or financing principles of the plan."~~

~~The Charter further requires that changes that are not defined as substantial (those listed in A, B or C in the above paragraph) be approved by the City Council by means of a non-emergency ordinance which by definition is subject to referendum. (If a citizen gathers a minimum number of signatures on a petition within 30 days of the adoption of a non-emergency ordinance, the ordinance is referred to voters.) The provisions of the Charter are stricter than those in state law, which does not require an election on the adoption of an urban renewal plan, but does require that a plan and substantial changes to the plan be approved by non-emergency ordinance and, in some cases, with special public notice procedures.~~

The provisions of this section conform to the Charter and to state law. If the Charter provisions regarding urban renewal plans and amendments thereof are changed, the amended sections of the Charter shall control amendment of the Plan in lieu of the following subsections.

Substantial Amendments

Substantial amendments are as defined by ORS 457. and ~~must be approved by non emergency ordinance and then referred to Gresham voters for approval.~~ Substantial amendments are amendments that result in an increase in the boundaries of the Urban Renewal Area by more than 1% of the existing Area or that increase the amount of maximum indebtedness. ~~must, in addition:~~ **The following process must be followed.**

- be subject to public involvement
- be presented to the Gresham Planning Commission for its recommendation
- be presented to the taxing districts that levy property taxes within the Area
- be presented to the Multnomah County Board of Commissioners
- be subject to a public hearing before the City Council, for which additional notice is provided as required in ORS 457.120.
- **be adopted by a non-emergency ordinance.**
- **If the maximum indebtedness is increased, be referred to the Gresham voters.**

Non-Substantial- Minor Amendments

~~Non-substantial amendments are as defined by the Charter of the City of Gresham, Section 36A, as "(A) correction of typographical errors, (B) clarification of language or procedures or (C) minor modifications in details which will not change the basic planning, engineering or financing principles of the Plan."~~

~~Such amendments shall be approved by the Gresham City Council by non-emergency ordinance.~~

Minor Amendments are amendments that are not Substantial Amendments as defined in this Plan and in ORS 457. Minor Amendments require approval by the Agency by resolution.

(Note from consultant: you could also propose a level of project change that must be approved by Council - i.e. projects with costs over \$500,000 in 2022 dollars)

Table 2 – Comparison of Options

	Option 1 Mirrors ORS 457	Option 2 Referral for new plan or increase in MI	Present Charter
Plan approved by City Council	YES	NO	No
Plan referred to voters	NO	YES	YES
Substantial Amendment to Increase acreage approved by City Council	YES	YES	NO
Substantial Amendment to Increase acreage referred to voters	NO	NO	YES
Substantial Amendment to Increase MI approved by City Council	YES	NO	NO
Substantial Amendment to Increase MI referred to voters	NO	YES	YES

Attachment A

Charter language for Corvallis:

Section 57. Urban Renewal Plan. Any Urban Renewal Plan or amendment approved by the City Council shall contain the following provisions:

1. Any collection or use of tax increment funds for any purpose whatsoever must be approved in advance by a majority vote at a City election.
2. Any collection or use of tax increment funds shall be considered a Substantial Change in the Plan.

[Charter amendment adopted at a primary election held May 21, 1991; and general election November 7, 2006 (section renumbered).]

Charter language for Tigard:

Section 45.

The voters of the City of Tigard, exercising their powers as the ultimate governing body of the City as reserved to them by the ordinances of the City and by the Constitution and laws of the State of Oregon, do hereby find and determine that there no longer exists a need for an urban renewal agency in the City. Therefore, the Tigard Urban Renewal Agency, as established or activated, by Ordinance No. 81-91, adopted in December, 1981, is terminated. The facilities, files and personnel (if any) of the Tigard Urban Renewal Agency shall be forthwith transferred to the City. The termination shall not affect any outstanding legal actions, contracts or obligations of said agency, and the City shall be substituted for said agency in respect thereto. If, at the time this section is adopted, termination of the Tigard Urban Renewal Agency is legally prohibited by any mandatory provision of controlling state law, the termination shall be postponed until such legal impediment has been removed and shall then automatically become effective; and, in the interim pending the effective date of such termination, the City shall not authorize, approve or assist in the incurring of any new debt or obligation or in the performance of any portion of the urban renewal plan.

Section 46.

Section 45 is and shall be deemed to be an ordinance of the City within the meaning of ORS 457.075. Therefore, Section 45 may be amended or repealed by non-emergency ordinance adopted by the City Council. The City Council may in the future activate, create, reactivate or recreate an urban renewal agency in the City in the manner provided for by law, subject to the limitations of Sections 47 and 48 concerning the methods for financing the activities

of such an agency.

Section 47.

After November 6, 2013, the City shall not approve an urban renewal plan or an amendment of an urban renewal plan that initiates the use of tax increment financing as a permissible method of paying the debts and obligations of the agency unless, prior to the activation and implementation of such tax increment financing, such method is approved by the voters of the City at a regular or special City election held in May or November. The City Center Urban Renewal Plan dated December 6, 2005, initiated the use of tax increment financing and is deemed to be approved in its entirety for purposes of this Section 47.

(Measure 34-207, November 5, 2013, election).

Section 48.

Any urban renewal plan or amendment thereof hereafter proposed or adopted shall require that the plan, including the method of financing same, shall be approved by the voters at a regular or special City election in May or November, if such plan or amendment permits the City or the Agency to impose additional property taxes on properties outside the urban renewal area to pay the debts or obligations to be incurred in carrying out the plan. Notwithstanding the foregoing, separate approval at an election is not required for:

- (1) Expenditures by the City, as distinguished from the urban renewal agency, which have been duly identified and included in a duly adopted City budget; or
- (2) Issuance of Bancroft bonds (ORS 223.205 to 223.295) in connection with assessments for local improvement districts, if such issuance is otherwise authorized by law. (Measure 34-207, November 5, 2013, election)

As used in Sections 45, 46, 47 and 48:

- (1) "City" means the City of Tigard, Washington County, Oregon.
- (2) "Urban Renewal Agency" means an agency created or existing under ORS Ch. 457 as it now exists or may hereafter be amended, or a similar agency with similar powers and purposes created under any other provision of law.
- (3) "Urban Renewal Plan" means a plan as defined in ORS 457.010 (11) as it now exists or may hereafter be amended, or a similar plan adopted under any other provision of law.
- (4) "Tax Increment Financing" means the method of financing described and referred to in ORS 457.420 to 457.460, or a similar method of financing provided for under any other provision of law.

Charter language for Beaverton:

The council shall not approve any urban renewal plan unless approved by a majority vote in the City of Beaverton at a general or primary election. Further, any urban renewal agency board shall not be comprised exclusively of council members.

The subcommittee has met five times since the April 11, 2022, Charter Review Committee. Their next meeting is scheduled for Wednesday, May 25, 2022.

4/13/2022 Meeting

Committee Members Present: Jack Ardner
Shelley Denison
Jack Hollis
Dana Stroud
Marcela Wash

Committee Member Not Present: Christopher Dresel

Staff Present: Kevin McConnell, City Attorney
Margarita Contreras, Administrative Assistant
Dara Wright, Paralegal

1. PRESENTATION FROM SIGHTLINE INSTITUTE.

Jay Lee from Sightline Institute attended the meeting and gave a presentation on potential election systems in Gresham, with an emphasis on proportional representation.

2. PRESENTATION FROM THE EQUAL VOTE COALITION.

Sara Wolk from The Equal Vote Coalition attended the meeting and gave a presentation on the pros and cons of various voting methods which may help facilitate more equitable outcomes, with an emphasis on STAR voting.

3. DISCUSSION ON DRAFT SUBCOMMITTEE TIMELINE PREPARED BY VICE CHAIR ARDNER.

The subcommittee discussed the draft timeline prepared by Vice Chair Ardner. They decided that it would be a helpful tool for them to keep overarching timelines in mind and assist them with making adjustments to the timeline as needed, with the idea that the timeline would be a working document.

4. AGENDA ITEMS FOR FUTURE MEETINGS; FUTURE SCHEDULE.

The next subcommittee meeting was scheduled for April 20, 2022, at 3:00 p.m.

Agenda items for the 4/20 meeting were: presentation from Healthy Democracy, presentation from the STAR Vote Team, discussion on values topics list.

4/20/2022 Meeting

Committee Members Present: Jack Ardner
Shelley Denison (left at 3:50 p.m.)
Christopher Dresel
Jack Hollis
Dana Stroud
Marcela Wash

Staff Present: Kevin McConnell, City Attorney
Margarita Contreras, Administrative Assistant
Dara Wright, Paralegal

1. PRESENTATION FROM HEALTHY DEMOCRACY.

Linn Davis from Healthy Democracy attended the meeting and gave a presentation with an emphasis on Lottery-Selected Democracy

2. PRESENTATION FROM THE STAR VOTE TEAM.

Sara Wolk from the STAR Vote Team attending the meeting and gave a presentation with an emphasis on STAR Voting methods.

3. DISCUSSION ON TOPIC VALUES LIST.

The members discussed the list of values compiled at their last meeting: Equity, Minority Representation, Fair, Created with Everyone in Mind, Integrity, Simple, Honest, Expressive, Accurate, and Lower Barrier of Entry to Candidates. The subcommittee used polling to determine which values appeared to be of top priority to the subcommittee as a whole, and agreed to use these values in forming a mission statement. The top 5 values were: Equity, Minority Representation, Lower Barriers of Entry to Candidates, Accurate, and Created with Everyone in Mind. Member Stroud agreed to draft the mission statement for the subcommittee.

4. AGENDA ITEMS FOR FUTURE MEETINGS; FUTURE SCHEDULE.

The next subcommittee meeting was scheduled for April 27, 2022, at 3:00 p.m. The subcommittee agreed to meet weekly on Wednesdays at 3:00 p.m. moving forward.

Agenda items for the 4/27 meeting were: presentation from Coalition of Communities of Color, discussion on survey questions for community engagement plan with City's Community Engagement Specialist, discussion/debrief on presentations given to subcommittee thus far, and (as time allows) discussion on memo regarding Revised Work Statement Possibilities from Dr. Lochner and Dr. Seljan.

Agenda items for the 5/4 meeting were: Presentation from FairVote. If the discussion on the memo from Dr. Lochner and Dr. Seljan does not take place at the 4/27 meeting, it will be an agenda item at the 5/4 meeting.

4/27/2022 Meeting

Committee Members Present: Jack Ardner
Shelley Denison
Christopher Dresel
Jack Hollis
Dana Stroud
Marcela Wash

Staff Present: Kevin McConnell, City Attorney
Margarita Contreras, Administrative Assistant
Dara Wright, Paralegal
Alex Logue, Community Engagement Specialist

1. PRESENTATION FROM COALITION OF COMMUNITIES OF COLOR.

Sol Mora from the Coalition of Communities of Color attended the meeting and gave a presentation on the community outreach strategies used during the City of Portland's Charter Review process.

2. DISCUSSION ON SURVEY QUESTIONS FOR COMMUNITY ENGAGEMENT PLAN WITH CITY'S COMMUNITY ENGAGEMENT SPECIALIST.

Alex Logue attended the meeting and there was discussion on the draft survey questions. The subcommittee members discussed additional questions they may want to include, amending the wording of some questions, possibly including fields for written responses in the survey, and possibly including a Likert scale on some of the questions. Member Stroud will compile the suggestions in a document and send it to CAO staff, who will provide the information to Alex Logue.

3. DISCUSSION/DEBRIEF ON PRESENTATIONS GIVEN TO SUBCOMMITTEE AT APRIL 6TH, APRIL 13TH, AND APRIL 20TH MEETINGS.

The subcommittee members had an open discussion about the presentations given at meetings thus far, and their initial opinions on what type of election systems and/or voting systems they may want to recommend. There was also general discussion around feeling that the process thus far felt rushed, and concerns about attempting to form their recommendation in time to for a measure to be put on the November 2022 ballot. There was also discussion around the downsides to delaying their recommendation. The subcommittee members expressed a desire to have this discussion with the full committee at the May 23, 2022, meeting.

4. DISCUSSION ON MEMO REGARDING REVISED WORK STATEMENT POSSIBILITIES FROM DR. TODD LOCHNER AND DR. ELLEN SELJAN.

***AS TIME ALLOWS**

The subcommittee did not have time to have a full discussion on this agenda item, so it was decided that it would be discussed at the May 4, 2022, subcommittee meeting. The subcommittee members did agree to give some initial guidance to the professors: they are interested in responses to research questions 1, 2, 3, and 7 noted in the Memo on Revised Work Statement Possibilities.

5. AGENDA ITEMS FOR FUTURE MEETINGS; FUTURE SCHEDULE.

The next subcommittee meeting was scheduled for May 4, 2022, at 3:00 p.m.

Agenda items for the May 4, 2022, meeting were: discussion on memo regarding Revised Work Statement Possibilities from Dr. Todd Lochner and Dr. Ellen Seljan, finalize community engagement survey questions, finalize draft mission statement, planning for Downtown Rockwood Opening event, and discussion on follow up questions from Sara Wolk with the Equal Vote Coalition/STAR Vote Team (as time allows).

5/4/2022 Meeting

- Committee Members Present:** Jack Ardner
Shelley Denison (joined at 3:25 p.m.)
Christopher Dresel
Jack Hollis
Dana Stroud
- Committee Member Not Present:** Marcela Wash
- Staff Present:** Kevin McConnell, City Attorney
Margarita Contreras, Administrative Assistant
Dara Wright, Paralegal
Alex Logue, Community Engagement Specialist

1. DISCUSSION ON MEMO REGARDING REVISED WORK STATEMENT POSSIBILITIES FROM DR. TODD LOCHNER AND DR. ELLEN SELJAN.

The subcommittee members are interested in responses to research questions 1, 2, 3, and 7 noted in the Memo on Revised Work Statement Possibilities. City Staff will forward this information to Dr. Lochner and Dr. Seljan.

2. FINALIZE DRAFT MISSION STATEMENT.

The subcommittee members discussed the mission statement drafted by Member Stroud. After discussion, by unanimous consent the subcommittee members agreed to the following mission statement:

Our City of Gresham Charter Renewal Subcommittee believes that for democracy to work for any of us it must be built intentionally with all of us in mind. We recognize that systemic racism has meant that Black, Indigenous and other people of color have been excluded from many decision-making processes, resulting in the reduction of influence these communities have before decision-makers. During this 2022 charter review committee, we intend for our recommendations to further equity of these and other marginalized communities within Gresham, including people impacted due to race, ethnicity, color, religion, gender identity, sexual orientation, multilingualism, neurodiversity, disabilities, economic status or national origin.

Our subcommittee values the elimination of barriers to entry, to the greatest extent possible, for all potential candidates, to seek to open pathways for minority representation, and to ensure that resident voices are accurately reflected in our proposed election results. Our intention is to ensure that all residents in Gresham are valued and appreciated, and everyone feels they matter and belong in our political process.

3. FINALIZE COMMUNITY ENGAGEMENT SURVEY QUESTIONS.

Alex Logue attended the meeting and there was discussion on the draft survey questions. The subcommittee members provided feedback and potential edits to the questions. Alex Logue said she would finalize the survey so that it would be complete in time for the Rockwood Market Hall Opening Event. The finalized survey is attached as Exhibit A.

4. PLANNING FOR DOWNTOWN ROCKWOOD OPENING EVENT.

The subcommittee members had a booth and 2-3 members at the Rockwood Market Hall Opening Event on May 6, 2022, and May 7, 2022. Chair Hollis and Member Stroud attended on May 6, and Chair Hollis and Member Denison attended on May 7. The survey and flyers with the QR code for the survey were available for distribution.

5. DISCUSSION REGARDING FOLLOW UP QUESTIONS FROM SARA WOLK WITH EQUAL VOTE COALITION/STAR VOTE TEAM. *AS TIME ALLOWS

The subcommittee did not have time to have a full discussion on this agenda item, so they decided it would be discussed at the May 11, 2022, subcommittee meeting.

6. AGENDA ITEMS FOR FUTURE MEETINGS; FUTURE SCHEDULE.

Agenda items for the May 1, 2022, meeting were: presentation from FairVote and Oregon Ranked Choice Voting, and discussion on follow up questions from Sara Wolk with the Equal Vote Coalition/STAR Vote Team.

5/11/2022 Meeting

Committee Members Present: Jack Ardner
Jack Hollis

Committee Members Not Present: Shelley Denison
Christopher Dresel
Dana Stroud
Marcela Wash

Staff Present: Kevin McConnell, City Attorney
Margarita Contreras, Administrative Assistant
Dara Wright, Paralegal

The May 11, 2022, meeting was cancelled due to lack of a quorum.

5/18/2022 Meeting

Committee Members Present: Jack Ardner
Shelley Denison (left at 4:10 p.m.)
Jack Hollis
Dana Stroud

Committee Member Not Present: Christopher Dresel

Staff Present: Kevin McConnell, City Attorney
Margarita Contreras, Administrative Assistant
Dara Wright, Paralegal

1. PRESENTATION FROM CITY CLUB OF PORTLAND.

Dr. Mark Stephan from the City Club of Portland attended the meeting and gave a presentation on election and voting reform. He discussed the recommendations that City Club of Portland gave to the Portland Charter Review Commission, specifically regarding districting and ranked choice voting, and explained the reasons why they made those recommendations.

2. PRESENTATION FROM FAIRVOTE AND OREGON RANKED CHOICE VOTING.

Diane Silver from FairVote and Mike Alfoni from Oregon Ranked Choice Voting attending the meeting and gave a presentation on ranked choice voting systems within at-large or multi-member districts elections.

3. DISCUSSION REGARDING FOLLOW UP QUESTIONS FROM SARA WOLK WITH EQUAL VOTE COALITION/STAR VOTE TEAM.

Sara Wolk with the Equal Vote Coalition and STAR Vote Team sent questions to the subcommittee, to assist her with drafting a position paper for the subcommittee. Sara's questions were:

1. Do you have a link or resource I can reference to look at the number of candidates who ran for council positions in recent years? The number I'm looking to calculate is a ballpark average number of candidates who run for council across all 6 positions.
2. Are there any current or expected plans to change council size? Are there any reforms that you're already in agreement about that are unlikely to change (or that are likely to change to something specific?) If so I'll design them into our proposal as fixed parameters. Nailing down as many details as possible now will help us have more specific recommendations since a number of these decisions are inter-connected.

Vice Chair Ardner compiled data from Gresham elections from 1988-2020 which was sent to Sara Wolk, in response to question 1.

The members discussed question 2 and decided that increasing the size of Council is a possibility, particularly if they decide to recommend a multi-member district election system. Because they are focusing first on the election and voting systems, they are not currently discussing any other specific changes to the City's form of government.

4. AGENDA ITEMS FOR FUTURE MEETINGS; FUTURE SCHEDULE.

The members discussed the Rockwood Hall opening event, where they interacted with many community members, distributed printed surveys and fliers with the QR code to the survey, and also received feedback from community members on their posterboard.

The members asked City Staff to provide an update on how many survey responses they've received so far, to push the survey out via the City's social media, and to work on providing the survey and infographics in Spanish, as well as other languages, if possible. The subcommittee members also expressed an interest in attending future City events. City Staff will coordinate with the Communications Department to work on these requests.

The subcommittee members expressed their gratitude to Member Wash, who resigned from the subcommittee. They were thankful for her contributions to the subcommittee's work. There was also discussion around the possibility of adding an additional member to the subcommittee. The subcommittee members thought that it would be great to have the assistance of another member and to hear a new point of view, though they agreed that there would need to be some expectations set, such as watching the previous subcommittee meetings and reviewing the presentations given to the subcommittee thus far, so that any new member would be updated on their work thus far.

Future agenda items discussed were: discussion on the subcommittee's timeline, and whether they want to continue trying to form a recommendation in time for the November 2022 elections, and discussion on the length and frequency of future subcommittee meetings. The subcommittee members would also like to invite More Equitable Democracy to give a presentation at a future meeting. The next subcommittee meeting is scheduled for May 25, 2022, at 3:00 p.m.

GRESHAM CRC PRIORITY BOARD

HIGHER PRIORITY

LOWER PRIORITY

CHAPTER 1

CHAPTER 2

CHAPTER 3

CHAPTER 4

CHAPTER 5

CHAPTER 6

CHAPTER 7

CHAPTER 8

CHAPTER 9

CHAPTER 10

CHAPTER 11

ADDITIONS



HIGHER PRIORITY

LOWER PRIORITY