

To: Planning Commission  
From: Jay Higgins, Associate Transportation Planner

Memo Date: October 28, 2021  
Meeting Date: November 8, 2021  
Subject: Discussion of Draft Code for Transportation System Plan Update Phase 1  
File Number: CWP 21-00587

- Attachments:
1. Draft Chapter 2: Existing Conditions
  2. Draft Chapter 4: Policies and Actions
  3. Draft Chapter 5: System Plans
  4. Draft Chapter 6: Implementation

This work session provides an opportunity for staff and members of the Planning Commission to discuss the Draft Transportation System Plan Amendments.

**Background**

The City of Gresham adopted the Active Transportation Plan September 4, 2018 and resolved to integrate the Active Transportation Plan into the Transportation System Plan. Staff has completed the document update to the Transportation System Plan, which integrates the policies and projects of the Active Transportation Plan as directed by Council.

During the last Transportation System Plan update in 2014 it was recognized that more attention was needed to plan safe pedestrian and bicyclist networks. An action from the Transportation System Plan was to complete a thorough review of pedestrian and bicyclist needs, which is the Active Transportation Plan.

The Active Transportation Plan kicked-off in 2016. A Technical Advisory Committee (TAC) and a Community Advisory Committee (CAC) were established. The Active Transportation Plan had extensive outreach to the public through online surveys, map exercises, and direct outreach to minority communities through Community Liaisons. The Active Transportation Plan identified major sidewalk gaps, lack of crossings on busy streets and uncomfortable bicycle facilities as the main ways to improve the safety and comfort of Gresham’s pedestrian and bicyclist networks.

The Active Transportation Plan updated the policies for pedestrians and bicyclists, focusing on equity, safety, and complete networks. The plan also created a project list of sidewalk gaps, crossing locations, and a low-stress bicycle network with feedback from the community. These projects were then prioritized using seven criteria: Destinations, Safety, Transit Access, Health, Equity, Public Priority, and Pedestrian Level of Comfort / Bike Network Connectivity.

Staff has worked with the Transportation Subcommittee to discuss the integration of the Active Transportation Plan into the Transportation System Plan over four meetings in spring and fall of

2021. Subcommittee members were supportive of the work the Active Transportation Plan accomplished towards equity and safety and encouraged more equity analysis in other areas of the Transportation System Plan. The upcoming Transportation System Plan Phase 2 project in 2022-2023 has an equity focus and will continue this work.

**Transportation System Plan Update Phase 1**

The following changes will be incorporated into Volume 4 (Transportation System Plan) of the Comprehensive Plan. The chapters each have sections specific to pedestrian and bicycle policies, actions, projects and costs that are replaced in their entirety. The remainder of the affected chapter is unchanged.

**Chapter 2 – Existing Conditions**

- Pages 18 to 23 – Updated demographics and work commute information. Addition of an equity map.
- Pages 34 to 53 – Updated existing conditions for the Pedestrian System and for the Bicycle System.

**Chapter 4 – Policies and Action Measures**

- Pages 108 to 112 – Changed the policies and actions of the Bicycle System and Pedestrian System to align with policies adopted in the Active Transportation Plan.

**Chapter 5 – System Plans**

- Pages 132 to 138 – Addition of new Pedestrian System Plan map and addition of new Bicycle System Plan map. Text changes to both sections to update the future system description.

**Chapter 6 – Implementation**

- Pages 170 to 179 - Addition of pedestrian and bicycle project lists, prioritization methodology and performance measures.

**Proposed Comprehensive Plan Amendments**

The proposed Comprehensive Plan Amendments will update Volume 2 (Policy) of the Comprehensive Plan to match the Transportation System Plan Chapter 4 Policies.

- Section 10.320.3 Bicycle System: Policy 1 and Policy 2 and all associated Actions are replaced with updated Policy 1, Policy 2, and Policy 3 and Actions to match the TSP Chapter 4.
- Section 10.320.4 Pedestrian System: Policy 1, Policy 2, and Policy 3 and all associated Actions are replaced with updated Policies 1 through 4 and Actions to match the TSP Chapter 4.

**Public Involvement**

The project included the following public meetings and outreach events:

- Active Transportation Plan outreach events in 2017 and 2018, including online surveys, map exercises, and direct outreach to minority communities through Community Liaisons.
- Transportation Subcommittee Meetings
  - May 6, 2021
  - May 27, 2021
  - June 24, 2021
  - September 16, 2021

**Next Steps**

A draft timeline for adoption of the proposed comprehensive plan amendments is outlined below.

**Schedule**

- November 22, 2021: Planning Commission - Public Hearing
- December 8, 2021: City Council - Round Table
- January 4, 2022: City Council - Public Hearing