





(a component unit of the City of Gresham, Oregon)

Annual Financial Report

For the Fiscal Year Ended June 30, 2020

Prepared by Budget and Finance Department

Rockwood-West Gresham Urban Renewal Area (a component unit of the City of Gresham, Oregon) For the Fiscal Year Ended June 30, 2020

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Rockwood-West Gresham Urban Renewal Area Gresham City Hall 1333 NW Eastman Parkway Gresham, Oregon 97030

GreshamOregon.gov/Urban-Renewal

As of June 30, 2020

Name	Term Expires
Shane Bemis* Shane.Bemis@GreshamOregon.gov	December 2022
Jerry Hinton Jerry.Hinton@GreshamOregon.gov	December 2020
Eddy Morales <u>EddyMorales@GreshamOregon.gov</u>	December 2022
Karylinn Echols Karylinn.Echols@GreshamOregon.gov	December 2020
Mario Palmero Mario.Palmero@GreshamOregon.gov	December 2022
David Widmark <u>David.Widmark@GreshamOregon.gov</u>	December 2020
Janine Gladfelter Janine.Gladfelter@GreshamOregon.gov	December 2022

Principal Officials:

Erik Kvarsten, City Manager Kevin McConnell, City Attorney Sharron Monohon, Budget and Finance Director Emily Bower, GRDC Executive Director

The Commissioners and Principal Officials can be reached at the City Hall address above.

*Officials noted are as of June 30, 2020, except that Shane Bemis resigned on June 16, 2020. Retirements and other turnover in elected and appointed officials have taken place between June 30, 2020 and the date of this report.

Independent Auditors Report

INDEPENDENT AUDITOR'S REPORT

ISLER
CPA
CERTIFIED PUBLIC ACCOUNTANTS
& BUSINESS ADVISORS

Gresham Redevelopment Commissioners Rockwood-West Gresham Urban Renewal Area Gresham, Oregon

1976 Garden Ave. Eugene, OR 97403 541.342.5161 www.islercpa.com

Report on the Financial Statements

We have audited the basic financial statements of the governmental activities and each major fund of the Rockwood-West Gresham Urban Renewal Area ("Area"), (a component unit of the City of Gresham, Oregon) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Area's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Area as of June 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.



Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis ("MD&A") and the budgetary comparison information for the Area's Capital Projects Fund be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the MD&A in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the MD&A because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Capital Projects Fund budgetary comparison information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Area's basic financial statements. The budgetary comparison information for the Debt Service Fund is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The budgetary comparison information for the Debt Service Fund is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information for the Debt Service Fund is fairly stated in all material respects in relation to the financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Report on Other Legal and Regulatory Requirements

In accordance with the Minimum Standards of Audits of Oregon Municipal Corporations, we have issued our report dated January 29, 2021 on our consideration of the Area's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

ISLER CPA

By: Gatlin Hawkins, CPA, a member of the firm

Eugene, Oregon January 29, 2021

Management's Discussion and Analysis

Rockwood—West Gresham Urban Renewal Area (a component unit of the City of Gresham, Oregon) Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2020

This discussion and analysis highlights the financial activities and financial position of the Rockwood-West Gresham Urban Renewal Area (Area) for the year ended June 30, 2020. The Area is a blended component unit of the City of Gresham, Oregon (City). The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, variances from the budget, and specific issues related to individual funds.

FINANCIAL HIGHLIGHTS

- Property values increased along with additional properties joining the tax rolls resulting in the Area's property tax increment rising by 12.7% over the previous year, in this, the seventeenth year of the Area's existence.
- The Area's net position was increased by \$7.2 million primarily from reduced project expenses, offset by increased tax increment revenue and a grant received from the State for \$2.0 million.
- The tax levy for FY2021 has been disclosed and the Area can expect a tax-increment revenue decrease of approximately \$0.2 million due to school district GO Bonds expiring.

OVERVIEW OF THE FINANCIAL STATEMENTS

Report Layout

This discussion and analysis is intended to serve as an introduction to the Area's basic financial statements. The basic financial statements have three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide Financial Statements

The government-wide statements report information about the total Area. This bears a similarity to private-sector companies. The two government-wide statements are the Statement of Net Position and the Statement of Activities. The Statement of Net Position includes all the Area's assets, liabilities, deferred outflows and inflows with the difference reported as net position.

The Statement of Activities provides a focus on program costs and their matching resources. The current year's revenues and expenses are detailed in the statement of activities using the accrual basis of accounting (i.e. regardless of when cash is received or paid).

Program costs are paid from loan proceeds as required under Oregon law. The loans are repaid using property taxes levied for the area along with investment earnings and federal interest subsidies.

Fund Financial Statements

The fund financial statements are reported after the government-wide statements. The Area presents both of its funds as major funds. For each of these major funds, a budgetary comparison schedule is also presented.

Notes to the Financial Statements

The notes provide additional information that is critical to a full understanding of the data shown, and the accounting conventions used in the government-wide and fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Financial Position

Net position serves as a useful indicator, over time, of a government's financial position. The following table shows a summary of the statement of net position at fiscal year-end and for the previous year end:

Rockwood-West Gresham Urban Renewal Area Summary of Net Position

Governmental Activities 2019 **ASSETS** 2020 Current and other assets \$ 16,550,890 11,341,053 Capital assets 18,777,765 18,451,385 Total assets 35,328,655 29,792,438 LIABILITIES **Accrued Liabilities** 69,191 74,040 Notes payable 18,560,185 20,237,630 Total liabilities 18,629,376 20,311,670 **NET POSITION** Restricted for debt service 1,800,000 1,800,000 Unrestricted (deficit) 14,899,279 7,680,768 Total net position 16,699,279 9,480,768

The Area ended the year with a net position of \$16,699,279, an increase of \$7,218,511 from the prior year. Current and other assets increased by \$5,209,837 largely due to higher cash and investment balances as resources were received from the State that will be used to pay certain project expenses in the next fiscal year, and tax increment revenues exceeded debt service payments. The increase of \$326,380 in capital assets net, is accounted for by depreciation offsetting the majority of the amount of new capital assets recognized during FY 2020.

Results of Operations

As with the statement of net position, the Area reports governmental activities on a consolidated basis. A comparison of the statement of activities to the prior year is provided below:

Rockwood-West Gresham Urban Renewal Area Summary of Changes in Net Position

	Governmental Activities				
REVENUES	2020	2019			
Program Revenues					
Other revenues	\$ 2,001,865	\$ 320,002			
Program Revenues	2,001,865	320,002			
General Revenues					
Property taxes	5,957,925	5,285,038			
Federal subsidy - Build America Bonds	21,583	50,435			
Interest and investment earnings	623,365	448,755			
Miscellaneous	60,351	1,233			
General Revenues	6,663,224	5,785,461			
Total revenues	8,665,089	6,105,463			
EXPENSES					
Urban renewal	743,622	8,507,819			
Interest on long-term debt	702,956	681,186			
Total expenses	1,446,578	9,189,005			
Change in net position	7,218,511	(3,083,542)			
Net Position - Beginning	9,480,768	12,564,310			
Net Position - Ending	\$ 16,699,279	\$ 9,480,768			
	·	·			

Total revenues increased by \$2,559,626 from the prior fiscal year. The increase largely consisted of an increase of \$672,887 in property tax increment augmented by a \$2 million grant from the State to support the Catalyst Site project.

The Area's total revenues for the year were \$8.7 million, a 41.9% increase from the prior year. The tax increment revenues are restricted to the repayment of debt that is used to finance improvements identified in the urban renewal plan.

The Area collected \$22 thousand in direct interest payment subsidies from the federal government under the Build America Bonds section of the American Recovery and Reinvestment Act of 2009.

There was a \$7.7 million decrease in expenses from the prior year. The decrease was the result of significant project related expenditures in the prior year that were not recurring in the current year. Additional project expenditures are expected in the next year.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

The Area uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. The focus of the Area's funds is to provide information on near-term inflows, outflows, and ending balances of operating accounts. Such information is useful in assessing the Area's resources that are available for spending.

At the end of the fiscal year, the combined fund balance for the governmental funds was \$16.4 million. Combined fund balance increased by \$5.2 million from the prior year.

The Rockwood UR Capital Projects Fund had an ending balance of \$2.7 million, an increase of \$2.6 million from the prior year. The increase is primarily due to the \$2.0 million grant from the State, as well as issuance of debt to cover project expenditures.

The Rockwood UR Debt Service Fund had an ending balance of \$13.7 million, an increase of \$2.6 million from the prior year. The increase was due to tax increment collections coming in higher than current year debt service expenditures. The ending fund balance is not available for future project spending because it is restricted for debt service on urban renewal borrowings.

BUDGETARY HIGHLIGHTS

There were no differences between the original budget and the final budget in the Area's funds; no appropriation changes were required during the year.

The final budget in the Rockwood UR Capital Projects Fund includes \$14.5 million in appropriations, but only \$1.0 million was used. The excess appropriations were intended for additional project related expenditures which have crossed into future fiscal years.

The Rockwood UR Debt Service Fund very closely mirrored the budgeted revenues and fell short of the \$8.2 million budgeted expenditures. The \$4.3 million variance was accounted for by lower debt service given that anticipated capital project spending was not completed in FY 2020.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

As of year-end, the Area had \$18.8 million invested in capital assets, which reflected an increase of \$0.3 million compared to the previous fiscal year. There were only small additions which were offset by approximately \$343 thousand of depreciation expense.

Additional information on the Area's capital assets can be found in the notes to the financial statements in the section titled Capital Assets.

Long-term Debt

During fiscal year 2017, the Area reached an agreement with the City to issue additional debt for project construction and other urban renewal purposes. The borrowing will operate like a revolving line of credit. The issue was approved by the Gresham City Council and the Gresham Redevelopment Commissioners. The instrument was rated A3 by Moody's and as such qualifies for the City to purchase as an investment. Interest rates will be determined at the time of draw.

There have been draws under this note of \$10.2 million through June 30, 2020, with principal payments of \$2.0 million. Future draws are expected in fiscal year 2021 and beyond. The amount that can be drawn has a current cap of \$15.0 million less the balance of previous draws and less the outstanding balance of the 2015 note. At June 30, 2020 the maximum balance that could be drawn

under this revolving note was \$4.1 million. All future draws are limited by the GRDC's ability to repay the obligations prior to its anticipated closure date in 2023.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

- The Area's tax assessment was certified by Multnomah County on October 6, 2020, in the amount of \$6,035,200 with estimated net proceeds of \$5,642,000. The assessment is determined by using the incremental increase in tax assessed value from the base year of 2004 for properties within the Area's boundaries. The tax revenue will be used to pay for debt incurred to fund urban renewal projects and improvements.
- Capital project expenditures budgeted for FY 2020-21 include: \$5.6 million for work at the catalyst site, \$6.2 million for Sandy Boulevard improvements, \$796 thousand for the Sunrise site and \$910 thousand for the Rockwood Urban Plaza. The \$13.5 million capital project budget is part of the Adopted Budget for the Urban Renewal Area for fiscal year 2020-21.
- The Area continues to partner with private development by providing infrastructure improvements
 that support future growth to the west side of Gresham, which also includes the Rockwood
 neighborhood. Tax increment financing will be used to fund these infrastructure improvements.

REQUESTS FOR INFORMATION

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the Area's finances and to show the Area's accountability for the money it receives. Questions about this report or requests for additional financial information should be addressed to the City of Gresham Budget and Finance Department, Accounting Services Division at 1333 NW Eastman Parkway, Gresham, Oregon 97030-3813.

Basic Financial Statements

(a component unit of the City of Gresham) Statement of Net Position June 30, 2020

	G	iovernmental Activities
ASSETS		
Cash and investments	\$	14,485,425
Property taxes receivable, net		160,548
Receivables		14,570
Other assets		90,347
Restricted cash and investments		1,800,000
Capital assets:		
Non-depreciable		11,866,776
Depreciable, net		6,910,989
Total assets		35,328,655
LIABILITIES		
Accrued interest payable		67,191
Other accrued liabilities		2,000
Long-term liabilities:		
Due within one year		3,363,354
Due in more than one year		15,196,831
Total liabilities		18,629,376
NET POSITION		
Restricted for debt service		1,800,000
Unrestricted		14,899,279
Total net position	\$	16,699,279

(a component unit of the City of Gresham) Statement of Activities For the Fiscal Year Ended June 30, 2020

				Progra	m Re	venues	ı	let (Expense) Revenue and Changes in Net Position
					Ca	pital Grants		
		Direct	Cha	rges for		and	Go	overnmental
Functions		Expenses	Se	ervices	Co	ntributions		Activities
Governmental activities:								
Urban renewal	\$	743,622	\$	1,865	\$	2,000,000	\$	1,258,243
Interest on long-term debt		702,956		-		-		(702,956)
Total governmental activities	\$	1,446,578	\$	1,865	\$	2,000,000		555,287
General Revenues:								
Taxes:								
Property taxes for debt servi	се							5,957,926
Federal Interest Subsidy								21,583
Interest and investment earnir	ngs							623,364
Miscellaneous	•							60,351
Total general revenues								6,663,224
Change in net position								7,218,511
Net position - beginning								9,480,768
Net position - ending							\$	16,699,279

(a component unit of the City of Gresham)

Balance Sheet

Governmental Funds

June 30, 2020

	GRDC - Rockwood Capital Improvement Fund		 C - Rockwood t Service Fund	Total Governmental Funds	
ASSETS					
Cash and investments	\$	2,632,449	\$ 11,852,976	\$	14,485,425
Property taxes receivable, net		-	160,548		160,548
Receivables		14,570	-		14,570
Other assets		14,634	75,713		90,347
Restricted cash and investments		<u>-</u>	 1,800,000		1,800,000
Total assets	\$	2,661,653	\$ 13,889,237	\$	16,550,890
LIABILITIES					
Deposits	\$	2,000	\$ 	\$	2,000
Total liabilities		2,000	 		2,000
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue - property taxes		<u>-</u>	 143,340		143,340
Total deferred inflows of resources			 143,340		143,340
FUND BALANCES					
Restricted for debt service		-	13,745,897		13,745,897
Unassigned		2,659,653	 <u>-</u>		2,659,653
Total fund balances		2,659,653	13,745,897		16,405,550
Total liabilities, deferred inflows of resources,					
and fund balances	\$	2,661,653	\$ 13,889,237	\$	16,550,890

(a component unit of the City of Gresham)

Reconciliation of the Balance Sheet of Governmental Funds to Governmental Activities on the Statement of Net Position

June 30, 2020

Total fund balances - governmental funds	\$ 16,405,550
Capital assets used in governmental activities are not financial resources and therefore not reported in the governmental funds:	
Governmental capital assets	18,777,765
Assets not available to pay for current period expenditures are deferred in the governmental funds, but are susceptible to full accrual on the statement of net position.	
Unavailable revenue from taxes and assessments	143,340
Liabilities not due and payable in the current period are not reported in a government fund, but are reported on the statement of net position.	
Bonds & Notes payable Accrued interest	 (18,560,185) (67,191)
Total net position - governmental activities	\$ 16,699,279

(a component unit of the City of Gresham) Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2020

	GRDC - Rockwood Capital Improvement Fund		GRDC - Rockwood Debt Service Fund		Total Governmental Funds	
REVENUES						
Taxes	\$	-	\$	5,949,166	\$	5,949,166
Intergovernmental		2,000,000		-		2,000,000
Federal Interest Subsidy		-		21,583		21,583
Charges for services		1,865		-		1,865
Miscellaneous		60,351		-		60,351
Investment earnings		76,522		546,842		623,364
Total revenues		2,138,738		6,517,591		8,656,329
EXPENDITURES						
Other materials and services		1,070,000	70.000 -			1,070,000
Debt service		-		3,885,249		3,885,249
Total expenditures		1,070,000		3,885,249		4,955,249
Excess (deficiency) of revenues						
over (under) expenditures		1,068,738		2,632,342		3,701,080
OTHER FINANCING SOURCES (USES)						
Issuance of debt		1,500,000		_		1,500,000
Total other financing sources (uses)		1,500,000		-		1,500,000
Net change in fund balances		2,568,738		2,632,342		5,201,080
Fund balances - beginning		90,915		11,113,555		11,204,470
Fund balances - ending	\$	2,659,653	\$	13,745,897	\$	16,405,550

(a component unit of the City of Gresham)

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to Governmental Activities on the Statement of Activities For the Fiscal Year Ended June 30, 2020

Net change in fund balances - governmental funds

\$ 5.201.080

Amounts reported for governmental activities in the statement of activities

Governmental funds report capital outlays as expenditures and do not report capital asset contributions. In the statement of activities, contributions are reported as revenues and the cost of capital assets is allocated as depreciation expense over the assets estimated useful lives:

Capital outlays 669,794

Less: Depreciation expense (343,416) 326,378

Debt issuances increase long-term liabilities in the statement of net position:

Debt issued (1,500,000)
Debt principal repayments 3,083,468
Premium amortization 93,977

Some revenues reported in the statement of activities did not provide current financial resources and, therefore, are not reported in governmental funds. Revenues reported in governmental funds because they did not provide current financial resources in prior years are not reported in the statement of activities:

Change in unavailable revenue - property taxes

8,760

Some expenses reported in the statement of activities did not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Change in accrued interest 4,848

Change in net position - governmental activities

\$ 7,218,511

Notes to the Financial Statements

Rockwood-West Gresham Urban Renewal Area (a component unit of the City of Gresham, Oregon) Notes to the Basic Financial Statements June 30, 2020

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Financial Reporting Entity

The financial statements of the Rockwood-West Gresham Urban Renewal Area (Area) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP).

The Area is the urban renewal agency of the City of Gresham, Oregon (City). The Area was created in the fall of 2003, when voters approved the creation of an urban renewal area for 20 years with maximum principal indebtedness of \$92.0 million. The City's council members make up the governing body of the Area (known as the Gresham Redevelopment Commission).

The Area is a blended component unit of the City in its basic financial statements. All significant activities over which the Gresham Redevelopment Commission (GRDC) exercises oversight responsibility have been included in the component unit financial statements. The City has the ability to impose its will on the Area as determined on the basis of budget adoption, taxing authority, and funding.

An Intergovernmental Agreement (IGA) exists between the City and the Area for urban renewal project funding, internal service charges and debt issuance and repayment. The Area has remaining borrowing capacity of \$44,209,323 at June 30, 2020. The Area's activities are reported in the GRDC - Rockwood Capital Improvement Fund and the GRDC - Rockwood Debt Service Fund.

Basic Financial Statements

The basic financial statements include both government-wide and fund financial statements. All activities of the Area are categorized as governmental activities. Governmental activities are normally supported by taxes and intergovernmental revenues.

Government-wide financial statements portray information about the Area as a whole. These statements focus on the sustainability of the Area as an entity and the change in aggregate financial position resulting from the activities of the fiscal year. These aggregated statements consist of the statement of net position and the statement of activities.

The *Statement of Net Position* presents information on all of the Area's assets, liabilities, deferred inflows and deferred outflows with the difference reported as *net position*.

The *Statement of Activities* demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. Program revenue includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes, interest subsidies and investment earnings are reported as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds may be classified and summarized as governmental, proprietary, or fiduciary. Both of the Area's funds are classified as governmental funds.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the full-accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Area considers revenues to be available if they are collected within 60 days of the end of the fiscal year. The major revenue source recognized under the Area's availability policy is property taxes. Expenditures generally are recorded when a liability is incurred.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliation are necessary to explain the adjustments needed to transform the fund based financial statements into the government-wide presentation. The reconciliations are part of the financial statements.

GASB Statement No. 34 sets forth criteria for the determination of major funds. For the purposes of presentation, both of the Area's funds are presented as major funds, as follows:

• Rockwood UR Capital Projects Fund

This fund accounts for the acquisition and development of capital improvements. Revenue and other financing sources consist of debt proceeds, investment earnings, and other miscellaneous revenues.

Rockwood UR Debt Service Fund

This fund accounts for payments of principal and interest on urban renewal debt. The primary sources of revenue are property tax increment, interest subsidy and investment earnings.

New accounting pronouncements

During the fiscal year ended June 30, 2020, the Area implemented the following GASB pronouncements:

GASB Statement No. 84, Fiduciary Activities

The objective of this statement is to improve guidance regarding the identification and reporting of fiduciary activities. Management reviewed the fund structure and determined the Area has no activity relevant to this pronouncement.

GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance

The primary objective of this Statement is to provide temporary relief to governments and other stakeholders due to the COVID-19 pandemic. As a result the effective dates of certain provisions in Statements and Implementation Guides that became effective or are scheduled to become effective for periods beginning after June 15, 2018 and later are being postponed. Except for Statement No. 87 Leases and Implementation Guide No. 2019-3 Leases, which are postponed by 18 months, Statements 83 thru 93 and Implementation Guides 2018-1 and 2019-1 are postponed by one year. The Area will adjust their implementation schedule accordingly.

Assets, Liabilities, and Net Position or Fund Balance

Cash and Cash Equivalents, and Investments

The Area's cash and cash equivalents are considered to be cash on hand, demand deposits and shares of the Oregon Local Government Investment Pool. The Area's cash and investments are included in the City's pooled cash and investments rather than specific, identifiable securities. The City's pooled investment securities are reported at fair value based on quoted market prices as of year-end. Interest earned on cash and investments is allocated monthly based on each fund's average cash balance as a proportion of the City's total cash and investments.

Restricted cash and investments total \$1.8 million and are maintained as part of an Intergovernmental Agreement with the City. The funds provide a safeguard against an unexpected decline in tax increment revenues which might otherwise impair the ability of the Area to make required debt service payments.

Receivables

Property taxes are assessed on all taxable property as of July 1, the beginning of the fiscal year, and become a lien against the property on that date. Property taxes are levied in October. Collection dates for 2020 were November 15, February 15, and May 15. A 3% discount is allowed for full amount due by November 15th. A 2% discount is allowed for a 2/3 payment by November 15th and the remaining 1/3 payment by May 15th. A 1% discount is permitted for a 1/3 payment by November 15th another 1/3 payment by February 15th and a final 1/3 payment by May 15th. Taxes unpaid and outstanding on May 16 are considered delinquent. The unpaid taxes are deemed to be substantially collectible or recoverable through liens.

Capital Assets

Capital assets, which include property, infrastructure assets and easements, are reported in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life greater than one year. Such assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset life are expensed when incurred. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The Area's capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	10-50
Infrastructure	20-40
Improvements	10-25
Machinery and equipment	5-40

Debt

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

In the fund financial statements, governmental funds recognize the face amount of debt issued as other financing sources. Issuance costs, whether withheld or not from the actual debt proceeds received, are reported as materials and services expenditures.

Deferred Inflows of Resources

In addition to liabilities, a separate section for deferred inflows of resources will sometimes be reported. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

Net Position / Fund Balance

The Area's governmental fund balances are classified in one of five categories – non-spendable, restricted, committed, assigned, and unassigned. A summary of the categories are:

- Non-spendable: Items that cannot be spent because they are not in a spendable form.
- Restricted: Items that are restricted by external sources, such as creditors; grantors; contributors; or statutory requirements.
- Committed: Items that can only be used for specific purposes imposed by formal action of the entity's 'highest level of decision-making authority' which the Area considers to be a resolution by the GRDC. Committed amounts may not be used for any other purpose unless the Commission removes the constraint by similar resolution.
- Assigned: Amounts that have been allocated by Commission action where the
 government's intent is to use the funds for a specific purpose. Assigned fund balance is
 established by the Commission through adoption or amendment of the budget as intended
 for specific purposed.
- Unassigned: This category includes any balances that have none of the characteristics noted above; also incorporating any deficit fund balance.

The Area reduces restricted amounts first when expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available. The Area reduces committed amounts first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

The government-wide statements label the difference between assets, liabilities, deferred inflows and outflows as 'net position'. Components of net position are 'invested in capital assets, net of related debt', 'restricted', and 'unrestricted'.

STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

The Area prepares its budget in accordance with the legal requirements in Oregon Local Budget Law. The Commission adopts the budget, makes appropriations, and declares the tax levy no later than July 1st of the fiscal year being budgeted.

In accordance with State law an annual budget is adopted for all funds. Budgets are prepared similar to the modified accrual basis of accounting.

The resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total expenditures (including personal services, material and services, and other expenditures) within each department are the levels of control for each fund established by the resolution. All changes and amendments to total department expenditures for each fund require the approval of the Commission.

DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

Cash and Cash Equivalents, and Investments

The City maintains a cash and investment pool for all cash, cash equivalents and investments in which each fund participates, including the Area. Area investments with the State of Oregon Local Government Investment Pool (LGIP) are not held in separate Area accounts. The total restricted and unrestricted cash, cash equivalents and investments balance for the Area at year-end was \$16,285,425, representing the Area's share of the City's cash and investment pool.

The Area's investment policy is the same as the City's. The City's investment policy is reviewed annually by the City's Finance and Management Services Department, the City's Finance Committee, and in the event of substantial changes, the Oregon Short-Term Fund Board. The Oregon Short-Term Fund Board consists of the State Treasurer and six members appointed by the Governor and State Treasurer. The investment policy is then presented to the City Council for final adoption.

State of Oregon statutes and the City's investment policies authorize the City to invest in general obligations of the U.S. Government, its Agencies and instrumentalities of the U.S., Commercial Paper, Corporate Bonds, Bankers Acceptances, Oregon Short-Term Fund, Repurchase Agreements, municipal obligations of certain states, Time Deposits, Certificates of Deposit, and savings accounts.

The City invests in the LGIP which is not registered with the U.S. Securities and Exchange Commission as an investment company. The Oregon Revised Statutes and the Oregon Investment Council govern the LGIP's investment policies. The State Treasurer is the investment officer for the LGIP and is responsible for all funds in the LGIP. These funds must be invested, and the investments managed, as a prudent investor would, exercising reasonable care, skill, and caution. Investments in the LGIP are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which establish diversification percentages and specify the types and maturities of investments. The Oregon Audits Division audits the LGIP annually. The Division's most recent reported audit opinion on the LGIP was unmodified. The fair value of pool shares is equal to the City's proportionate position in the pool.

Interest Rate Risk, Concentration Risk and Credit Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the City manages its exposure to declines in fair value with established maturity limits and an ample reserve of liquid funds. To the extent possible, investments shall be matched with anticipated cash flow requirements and known future liabilities. The weighted average maturity (WAM) of the City's portfolio shall not exceed three- and one-half years. The current WAM is approximately one year and nine months.

Concentration risk is the risk of loss attributed to the magnitude of a government's investment in any one issuer. Credit risk is the risk that an issuer of an investment fail to fulfill its obligations. To limit the City's exposure to concentration risk, the investment policy restricts amounts that may be invested in any one issuer. To limit the City's exposure to credit risk, the investment policy outlines minimum allowable credit rating criteria.

Capital Assets

Capital asset activity during the fiscal year was as follows:

	Beginning Balance	Additions (Deletions)	Ending Balance
Non-depreciated:			
Land \$	10,075,772	\$ -	\$ 10,075,772
Construction in progress	1,111,153	327,889	1,439,042
Easements	10,057	341,905_	351,962_
Total non-depreciated	11,196,982	669,794	11,866,776
Depreciable:			
Buildings	4,794,193	-	4,794,193
Improvements	52,675	-	52,675
Machinery and equipment	71,731	-	71,731
Infrastructure	4,812,869		4,812,869
Total depreciable at historical cost	9,731,468		9,731,468
Less accumulated depreciation for:	,	, <u> </u>	,
Buildings	(527,362)	(95,883)	(623,245)
Improvements	(17,610)	(2,107)	(19,717)
Machinery and equipment	(40,647)	(4,782)	(45,429)
Infrastructure	(1,891,444)	(240,644)	(2,132,088)
Total accumulated depreciation	(2,477,063)	(343,416)	(2,820,479)
Depreciable, net	7,254,405	(343,416)	6,910,989
Capital assets, net	18,451,387	\$ 326,378	\$ <u>18,777,765</u>
Depreciation expense for the urban renev	wal government	al activity	\$ 343,416

Long-term Debt

A summary of long-term debt activity during the year follows:

		Outstanding		Matured/	Outstanding	Due Within	
Governmental Activities	Rates	6/30/2019	Issued	Redeemed	6/30/2020	One Year	
2010 Fin Agmt - Series A	3.55%	\$ 613,016	\$ -	\$ 145,262	\$ 467,754	\$ 150,464	
2010 Fin Agmt - Series B	5.25%	2,496,409	-	592,789	1,903,620	613,192	
2010 Fin Agmt - Series C	5.25%	3,590,036	-	828,981	2,761,055	873,082	
2015 Fin Agmt	4.39%	3,055,000	-	670,000	2,385,000	760,000	
2015 GRDC Note	3.00%	3,548,226	-	846,436	2,701,790	872,639	
2017 GRDC Note	3.50%	6,700,000	1,500,000		8,200,000		
		\$20,002,687	\$ 1,500,000	\$ 3,083,468	\$18,419,219	\$ 3,269,377	
Premium on 2015 Fin Agmt		234,943		93,977	140,966	93,977	
Total		\$20,237,630	\$ 1,500,000	\$ 3,177,445	\$ 18,560,185	\$ 3,363,354	

On June 4, 2010 the Urban Renewal Area participated in a City of Gresham issuance of a Financing Agreement. The Urban Renewal portion was \$18.1 million divided among three series.

- Series A 3.55% Notes, were a \$1.7 million tax-exempt financing for repayment of previous project borrowings.
- Series B 5.25% Notes, were a \$7.0 million taxable Build America Bond issuance to fund several urban renewal projects. The effective borrowing rate after federal subsidy is 3.41%.
- Series C 5.25% Notes, were a \$9.4 million taxable financing for repayment of previous property acquisition borrowings.

On May 27, 2015 the Urban Renewal Area participated in a City of Gresham issuance of a Financing Agreement. The Urban Renewal portion was \$5.6 million with a premium of \$658 thousand for total proceeds of \$6.3 million. The proceeds were used to refund approximately \$5.8 million owing on the tax-exempt line of credit and \$350 thousand for new projects and about \$100 thousand for issuance costs.

On June 1, 2015 the Urban Renewal Area issued a note which was purchased by the City of Gresham. The proceeds from the issuance were \$6.7 million. Approximately \$1.6 million was used to pay-off the outstanding balance on the taxable line of credit with approximately \$5.0 million dedicated to new projects and \$50 thousand for issuance costs.

On February 22, 2017 the Urban Renewal Area entered into a revolving note agreement with the City of Gresham. This agreement allows the Area to take draws at an interest rate that is determined by the length of time to maturity (June 1, 2023), the current level of interest rates and a fixed spread over Treasuries. Draws are not to exceed \$15 million when combined with the outstanding balance of the 2015 GRDC note. Combined note and revolving note balances are carefully evaluated with other outstanding debt for assurance that the combined debt service will not exceed the Area's ability to repay.

The 2010 Series C Note, 2015 GRDC Note and 2017 GRDC Revolving Note are solely obligations of the Urban Renewal Area. The tax increment revenues are pledged to pay the debt service of these three obligations. The combined level debt service is just under \$2.0 million each year until paid off in full in 2023. These obligations were used for the purchase and development of property that will help grow and enhance the economic viability of the urban renewal district.

The anticipated tax increment for the Area for 2021 is approximately \$6.0 million. The remaining portion of tax increment collections will be used to pay debt service on other Area borrowings.

The future principal and interest payments are outlined in the following schedule:

Year Ending	2010 Financing Agreement		2015 Financin		2015 GRDC Note			
2021 2022 2023 2024	Principal \$ 1,636,738 1,709,680 1,786,011	156,353	* 760,000 795,000 830,000	\$ 111,650 81,250 41,500	* 872,639 899,383 929,768	\$ 75,613 48,869 21,305		
2025	\$ 5,132,429	\$ 465,276	\$ 2,385,000	\$ 234,400	\$ 2,701,790	\$ 145,787		
	2017 GRDC Note							
	Principal *	Interest						
2021	\$ -	\$ 256,080						
2022	-	256,433						
2023	8,200,000	256,433						
2024								
2025								
	\$ 8,200,000	\$ 768,945						

^{*} Draws under the 2017 Revolving Note may be repaid at any time but must be repaid in full by the maturity date.

Pledged Revenue

Revenues of the Area are pledged to debt service of the 2010 Series C Notes only, the 2015 GRDC Note and the 2017 GRDC Note. Other obligations are subject to an inter-governmental agreement promising the payment of debt service with all remaining revenues of the Area. During 2020, the Area recorded \$5,949,166 of revenues that were pledged to debt service. Debt service for the related pledged instruments was \$2,195,109. The obligations subject to the pledged revenue commitments are as follows:

Year	2010 Se	ries C	2015 GRI	OC Note	2017 GRD	OC Note	Note Pledged	
Ending	Principal	Interest	Principal	Interest	Principal *	Interest	Total	
2021	\$ 873,081	\$ 133,496	\$ 872,639	\$ 75,613	\$ -	\$ 256,080	\$ 2,210,909	
2022	919,528	87,050	899,383	48,869	-	256,433	2,211,262	
2023	968,446	38,133	929,768	21,305	8,200,000	256,433	10,414,084	
	\$ 2,761,055	\$ 258,678	\$2,701,790	\$ 145,787	\$8,200,000	\$768,945	\$ 14,836,256	

^{*} The 2017 GRDC Note is revolving and may make principal payments at any time but must be repaid by maturity.

NOTES TO THE FINANCIAL STATEMENTS

Disclosures of Non-Public Debt

As required by GASB 88, the following schedule outlines non-public debt issued by the Area. Future payments can be found in the "Debt Service to Maturity" footnote above. Below the table are descriptions of covenants and/or terms that are unique or unusual.

Privately Issued Debt

	Balance 6/30/	20 Maturity	Covenants/ Terms		
2010 Fin. Agmt. GRDC (Series A & B)	\$ 2,371,3	74 6/1/2023	(a)		
2010 Fin. Agmt. GRDC (Series C)	2,761,0	55 6/1/2023	(b)		
2015 GRDC Note	2,701,7	90 6/1/2023	(c)		
2017 GRDC Note	8,200,0	00 6/1/2023	(c)		
Total Governmental Activities	\$ 16,034,2	19			

- (a) Full Faith and Credit notes with no reserve requirements or other restrictions. These notes were issued in conjunction with the City of Gresham. Payments are made by the City and reimbursed by the GRDC. There is an Inter-Governmental Agreement in place with a \$1.8 million reserve requirement.
- (b) Series C requires annual reports to lender demonstrating a 1.35 coverage ratio for parity debt and 1.00 coverage ratio for total GRDC debt, along with \$4.0 million of debt service reserves.
- (c) Both the 2015 and 2017 GRDC Notes were purchased by the City of Gresham. The 2017 Note is revolving and allows for further draws. All borrowings must be repaid by 6/1/2023.

Risk Management

The Area is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the Area carries commercial insurance.

The Area purchases commercial insurance for general liability and automobile claims through the City of Gresham. The operations of the self-insurance program are reported in the City's Liability Management Fund, an Internal Service Fund. Operating resources for the year consist mainly of charges to other funds and interest income. Settled claims have not exceeded insurance coverage in any of the last three fiscal years.

The Area and all funds of the City participate in the program and make payments to the internal service fund based on actuarial estimates of the amounts needed to pay prior and current-year claims and to establish a reserve for losses. Liabilities include an amount for claims that have been incurred but not reported (IBNR). IBNR claim liabilities are calculated considering the effects of inflation, recent claim settlement trends (including frequency and amount of payouts) and other economic and social factors.

The City currently provides for estimated losses to be incurred from pending claims and for IBNR claims. Changes in the claims liability amount during the current and two prior fiscal years for the Area are not available.

Related Party Transactions

The City provides services for the Area, including administration, program management, design, engineering, financial, legal, and clerical functions. The Area operates exclusively using contracted employees from the City. The Area paid \$1,602,584 to the City for services, reimbursement for personnel, materials, supplies and a proportionate share of City internal services, during the year. No future commitments to the City have been agreed upon.

The Area issued \$6.7 million of Notes Payable which were purchased by the City during fiscal 2015. During fiscal 2020, the Area repaid \$846,436 in principal along with \$101,816 in interest. The terms were a reasonable approximation of market conditions at the time of issuance. See the Long-Term Debt note referring to the June 1, 2015 issuance.

In 2017 the Area reached an agreement with the City of Gresham to provide a revolving note allowing the Area to make draws as needed. For a more detailed explanation including limitations, see the Long-Term Debt note. In February 2018, the Area made its first draw of \$1 million at an interest rate of 3.50%. During fiscal years 2019 and 2020, the Area made \$7.7 million and \$1.5 million in draws, respectively at 3.50%.

Subsequent Events

The Gresham Redevelopment Commission issued additional debt on the 2017 GRDC Revolving Note for the support of on-going project and administrative expenses. On September 1, 2020 debt in the principal amount of \$2,280,000 was issued at interest rate of 0.86%.

Required Supplementary Information

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual GRDC - Rockwood Capital Improvement Fund For the Fiscal Year Ended June 30, 2020

	Ori	ginal Budget	Final Budget		Actual		Variance With Final Budget- Positive (Negative)	
REVENUES		<u> </u>						
Intergovernmental	\$	2,050,000	\$	2,050,000	\$	2,000,000	\$	(50,000)
Charges for services		550,000		550,000		1,865		(548,135)
Miscellaneous		9,800		9,800		76,881		67,081
Total revenues		2,609,800		2,609,800		2,078,746		(531,054)
EXPENDITURES								
Other materials and services		14,507,000		14,507,000		1,070,000		13,437,000
Operating contingency		500,000		500,000		<u>-</u>		500,000
Total expenditures		15,007,000		15,007,000		1,070,000		13,937,000
Excess (deficiency) of revenues over								
(under) expenditures		(12,397,200)		(12,397,200)		1,008,746		13,405,946
OTHER FINANCING SOURCES								
Issuance of debt		14,457,000		14,457,000		1,500,000		(12,957,000)
Total other financing sources		14,457,000		14,457,000		1,500,000		(12,957,000)
Net change in fund balances		2,059,800		2,059,800		2,508,746		448,946
Fund balances - beginning		680,100		680,100		90,822		(589,278)
Fund balances - ending	\$	2,739,900	\$	2,739,900	\$	2,599,568	\$	(140,332)
Unrealized gain (loss) on investments						60,085		
Fund balances - generally accepted accounting principles basis, ending					\$	2,659,653		

Other Supplementary Information

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual GRDC - Rockwood Debt Service Fund For the Fiscal Year Ended June 30, 2020

							Fin	iance With al Budget-
	Original Budget		Final Budget		Actual		Positive (Negative)	
REVENUES								
Taxes	\$	5,461,700	\$	5,461,700	\$	5,949,166	\$	487,466
Federal Interest Subsidy		40,000		40,000		21,583		(18,417)
Miscellaneous		119,400		119,400		293,753		174,353
Total revenues		5,621,100		5,621,100		6,264,502		643,402
EXPENDITURES								
Debt service		8,180,000		8,180,000		3,885,249		4,294,751
Total expenditures		8,180,000		8,180,000		3,885,249		4,294,751
Excess (deficiency) of revenues over								
(under) expenditures		(2,558,900)		(2,558,900)		2,379,253		4,938,153
Net change in fund balances		(2,558,900)		(2,558,900)		2,379,253		4,938,153
Fund balances - beginning		7,956,700		7,956,700		11,055,796		3,099,096
Fund balances - ending	\$	5,397,800	\$	5,397,800	\$	13,435,049	\$	8,037,249
Unrealized gain (loss) on investments						310,848		
Fund balances - generally accepted								
accounting principles basis, ending					\$	13,745,897		

Audit Comments and Disclosures Required by State Regulations

INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS



Gresham Redevelopment Commissioners Rockwood-West Gresham Urban Renewal Area A component unit of the City of Gresham, Oregon Gresham, Oregon

1976 Garden Ave. Eugene, OR 97403 541.342.5161 www.islercpa.com

We have audited the basic financial statements of the Rockwood-West Gresham Urban Renewal Area ("Area"), (a component unit of the City of Gresham, Oregon) as of and for the year ended June 30, 2019, and have issued our report thereon dated January 29, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

Compliance

As part of obtaining reasonable assurance about whether the Area's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 to 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe the Area was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

OAR 162-10-0230 Internal Control

Management of the Area is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Area's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Area's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Area's internal control over financial reporting.



A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses, or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report is intended solely for the information and use of the Commissioners and management of the Rockwood-West Gresham Urban Renewal Area and the Secretary of State, Audits Division, of the State of Oregon and is not intended to be and should not be used by anyone other than those specified parties.

ISLER CPA

By: Gatlin Hawkins, CPA, a member of the firm

Hallin Hawken

Eugene, Oregon January 29, 2021